Guidelines for Examining Unusual Patterns of Cancer and Environmental Concerns

CS336302-A

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Web accessible version: https://www.cdc.gov/nceh/cancer-environment/guidelines Prepared by:

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Summary

The Centers for Disease Control and Prevention (CDC) National Center for Environmental Health (NCEH) and the Agency for Toxic Substances and Disease Registry (ATSDR) provide scientific guidance to state, tribal, local, and territorial (STLT) health departments related to environmental health concerns. The guidelines presented here update the 2013 publication, "Investigating Suspected Cancer Clusters and Responding to Community Concerns: Guidelines from the CDC and the Council of State and Territorial Epidemiologists (CSTE)".¹ In general, STLT health departments play the primary role in examining unusual patterns of cancer in communities, including those associated with local environmental concerns. These guidelines expand the approach for these investigations. Occupation-related clusters are not included in these guidelines.

Notable enhancements to the previous guidelines (referred to hereafter as the 2013 Guidelines) include the following:

- Expanding the name of the guidance document to include examining patterns of cancer and environmental concerns
- Revising the definition of a cancer cluster cancer and introducing the concept of "unusual patterns of cancer" to describe situations that may warrant further assessment
- Including specific and standardized approaches to better engage community advocates
- Providing a standardized template to better document the nature and extent of cancer and environmental concerns
- Updating approaches to identify and investigate unusual patterns of cancer, including the suggestion for proactive evaluation and routine monitoring
- Suggesting what information to share with CDC/ATSDR
- Enhanced appendices describing statistical and geospatial methods supporting the evaluation of unusual patterns of cancer

While the revised guidance includes new methods to better engage with community members and advocates, statistical and other scientific challenges may make it difficult to directly associate factors that may play a role in the cause(s) of unusual patterns of cancer. Although limitations and challenges remain, the revised guidelines propose an approach to identifying and investigating unusual patterns of cancer as part of routine surveillance activities as well as new criteria and decision trees for responding to cancer and environmental concerns.

Methods

CDC Guidelines for investigating clusters have been transformed over the past few decades. The timeline in Figure 1 summarizes the history and highlights events that helped prompt revisions.

Figure 1. Historic Timeline of the CDC Guidelines



Original Guidelines Published

CDC published Guidelines for Investigating Clusters of Health Events. These original guidelines focused on noninfectious health events such as chronic diseases, injuries, and birth defects.



Workgroup Convened to Revise Guidelines

CDC and CSTE convened a workgroup to revise the guidelines to assist state and local health officials better address community concerns associated with cancer. This workgroup included experts (e.g., epidemiologists, environmental health specialists, health department personnel, communicators) with experience responding to concerns about unusual patterns of cancer.



Revised Guidelines Published

CDC and CSTE published revised guidelines in the Morbidity and Mortality Weekly Report. The revisions focused on cancer clusters.



Trevor's Law Signed into Law

President Barack Obama signed into law the Frank Lautenberg Chemical Safety for the 21st Century Act. Section 33—Trevor's Law—calls for the Department of Health and Human Services to provide periodic updates to guidelines for investigating potential cancer clusters.



Guidelines Updated

In 2019, CDC received funding to update the 2013 Guidelines in accordance with Trevor's Law. NCEH/ATSDR developed a plan to ensure the most current information and scientific methods as well as community engagement and risk communication are considered for the next updates. NCEH/ATSDR established a core team of experts in cancer research, environmental health, and geospatial science to gather inputs and draft the guidelines. The core team convened a CDC/ATSDR-wide steering committee and other experts to inform the update.

2022

Updates Published

CDC/ATSDR published updated guidelines.

A variety of inputs informed the update:

- Literature reviews
- Media scan
- Subject matter expert input from academic partners, non-governmental organizations, the steering committee, and other federal partners
- Input from state, tribal, local, and territorial (STLT) partners
- Input from members of the public and advocacy groups that have been involved with cancer concerns in their communities

CDC/ATSDR also evaluated advances in the fields of environmental epidemiology, geospatial methods, cancer genomics, and community engagement strategies to determine the feasibility of incorporating these elements to enhance the guidelines.

Literature Review

The literature review and search criteria were designed in collaboration with CDC's Stephen B. Thacker library. CDC/ATSDR reviewed peer-reviewed articles published since the literature review for the 2013 Guidelines, January 2010–April 2021. Because not all publications of cancer investigations conducted by STLT departments appear in peer-reviewed literature, reports published on STLT health websites but not in peer-reviewed journals (gray literature) were also reviewed.

The literature review focused on the following focus areas:

- Epidemiologic investigations of cancer clusters in community and residential settings
- Geospatial and temporal methods to evaluate clusters
- Rare-event and small-area-estimation statistical methods
- Novel approaches for grouping cancers by molecular characteristics
- Approaches for engaging, educating, and communicating with affected communities

Spatial statisticians and geospatial epidemiologists from ATSDR's Geospatial Research Analysis and Service Program (GRASP) and the NCEH National Environmental Public Health Tracking Program (Tracking Program) established a geographic information systems (GIS) workgroup to focus on literature specific to spatial cluster methods and GIS cluster resources.

Media Scan

A media scan assessed the communication landscape related to environmental hazards and excess cancer. The media scan employed a two-phase approach to comprehensively review media around specific cancer clusters.

Subject Matter Expert Input

CDC/ATSDR convened a panel with external scientific experts to provide subject matter expertise on how to update the 2013 Guidelines, address any gaps in the guidelines, and incorporate new approaches, particularly regarding methods of statistical analysis and community engagement. Experts included representatives from STLT public health agencies, public health partner organizations, and academia. Subject matter expertise included the following: assessing unusual patterns of cancer, environmental epidemiology, environmental risk assessment, geospatial methods and statistics, cancer registry data, pediatric oncology, community outreach, and risk communication.

Experts in cancer genomics from academia and the National Cancer Institute provided input on the current state of the science in cancer genomics and applicability to evaluations of unusual patterns of cancer. Results from subject matter expert discussions and the literature review indicate the need for ongoing research in cancer genomics before these advances may be feasibly integrated into the guidelines. CDC/ATSDR will continue to evaluate advancements in cancer genomics and provide updates to the guidelines when appropriate.

STLT Survey

CDC/ATSDR developed a survey instrument to request information on STLT public health agency's approach, best practices, and capacity for addressing local cancer inquiries (OMB Control No. 0920-

1879, Expiration Date: 01/31/2021). The goal of the survey was to understand current and best practices associated with the existing guidelines and to identify strengths, weaknesses, suggested revisions, and resource needs for STLT public health officials to conduct investigations associated with local cancer concerns. Members of the expert panel who currently or formerly served as state health officials pilot-tested the instrument. The survey was sent to members of the Council of State and Territorial Epidemiologists (CSTE), state Environmental Health Directors (SEHD) of the Association of State and Territorial Health Officials (ASTHO), and Tribal Epidemiology Centers. The survey also asked STLT partners to submit cancer cluster protocols and reports if available to include in the gray literature review. The response rate from state health department partners was one hundred percent. Responses were also submitted by two U.S. territories and the District of Columbia.

STLT Focus Groups

A series of focus groups with STLT public health agency professionals who respond to unusual patterns of cancer in their communities (OMB Control No. 0920-1879, Expiration Date: 01/31/2021) provided additional feedback for improving the guidelines and allowed discussion amongst STLT officials regarding approaches to cancer cluster inquiries. Focus group questions primarily focused on best practices, limitations, and common needs when addressing cancer cluster inquiries.

CSTE and ASTHO Workgroups

CSTE and ASTHO convened workgroups to review the 2013 Guidelines and provide feedback and recommendations on facilitators and barriers to implementing the guidelines and specific tools, trainings, and non-financial resources to enable STLT agencies to better implement the guidelines. Workgroups were composed of individuals who were either previous or current state public health officials routinely involved in addressing community concerns about unusual patterns of cancer. CDC and ATSDR worked with CSTE and ASTHO to gain broad geographic representation among members.

Federal Register Notice Commentary

A request for public comment was released as a Federal Register Notice to solicit input from the public, including individuals, community groups, and scientific and medical professionals.² The notice was open from May 15, 2019, through July 15, 2019, for public comments. Public comments are available in the <u>federal docket</u>.

A <u>second FRN</u> was published May 25, 2022. This solicitation was open for public comment for 60 days. CDC/ATSDR received 46 sets of comments from state health departments, community members, academicians, clinicians, cancer registries, non-governmental organizations, and private consultants on behalf of trade associations. Modifications were made to the draft guidelines after careful consideration and are summarized in the FRN announcement (<u>https://www.regulations.gov</u>; Docket No. CDC-2022-0070) of the final publication of the guidelines.

Stakeholder Meeting

NCEH/ATSDR conducted a stakeholder meeting in April 2021 to obtain input from non-governmental organizations, academicians, clinicians, and community members regarding the role their organizations, connections, and similar organizations might play in responding to concerns about unusual patterns of cancer. Stakeholder meeting participants were also asked to suggest the names of individuals who might be willing to participate in community focus groups held in the summer and fall of 2021.

Community Focus Groups and Interviews

Several methods helped to identify participants for community focus groups and interviews:

- Results of the media scan
- Input from the stakeholder-meeting attendees
- Suggestions from the STLT survey respondents
- Community members that have been involved in or are aware of excess cancer concerns or investigations in their communities
- Community members representing environmental justice communities and tribes
- Academicians involved with cancer research in community settings

The goal of the focus groups and interviews was to gather feedback for ways to improve public health and/or environmental officials' communication and engagement with individuals and communities concerned about environmental hazards and unusual patterns of cancer. Seven virtual community focus groups and three interviews were convened throughout the summer and fall of 2021 (OMB Control No. 0923-0047, Expiration Date: 02/28/2022).

Internal and External Reviews

The draft guidelines underwent a series of internal and external federal agency reviews as well as an external peer review. The guidelines were resubmitted for a final, rigorous internal CDC review and approval process following revisions to address comments received from the 2022 FRN publication.

Cancer Characteristics, Definitions, and Recent Investigations

Cancer is not one disease, but rather many different diseases with different causal mechanisms that share a similar characteristic: uncontrollable cell growth and division.^{3,4} Cancers, as a group, are very common. Cancers are the second leading cause of death in the United States, exceeded only by diseases of the heart and circulatory system.^{3,4} According to the American Cancer Society, one of every two men and one of every three women will be diagnosed with some form of cancer at some time in their lives.^{5,6} Different cancers also have varying latency periods, which can also present challenges in the evaluations of cancer patterns.^{7,8}

Given the frequency with which cancers are diagnosed, situations may arise where an unusual number of primary-site cancers (i.e., place in the body where the cancer started) are diagnosed among people in a particular location. It is possible this may be due to chance. These unusual patterns may also result from the following:

- Differential recommended cancer screening practices
- Access to health care, which may be more reflective of other social and economic factors (e.g., limited access to optimal healthcare services)
- Genetic susceptibility to a particular cancer
- Behavioral risks and social determinants of health, occupational exposures, and in some cases, exposures to environmental sources

Revised Definition of a Cancer Cluster and Consideration of Unusual Patterns

The intent of these guidelines is to enhance the historic approach for investigating community cancer and environmental concerns.

The 2013 Guidelines defined a cancer cluster as "a greater than expected number of cancer cases that occurs within a group of people in a geographic area over a defined period of time." CDC/ATSDR revised the definition to recognize that some cancers may be similar etiologically (in terms of risk factors, causes, or origin), and present the revised definition of a cancer cluster as "a greater than expected number of the *same or etiologically related cancer* cases that occurs within a group of people in a geographic area over a defined period of time."

This definition can be further understood as follows:

- A greater than expected number: When the number of observed cases is greater than typically observed in a similar setting.
- Of the same or etiologically related cancer cases: Cases are of the same type, are within a family of tumors (e.g., Ewing's family of tumors), or have a known or suggested link to the same specific environmental or chemical exposures. It is possible to consider multiple cancer types when such a known exposure (e.g., radiation or a specific chemical) is linked to more than one cancer type or when more than one contaminant or exposure type has been identified.
- Within a group of people: The population in which the cancer cases are occurring is defined by its demographic factors (e.g., race, ethnicity, age, and sex).
- In a geographic area: The geographic area may be based upon pre-existing geopolitical boundaries (e.g., census tract, county, or ZIP code/ZIP code tabulation area). It may be defined according to the nature and extent of potential exposures that may cross multiple or partial boundaries. For example, air pollution from a hazardous waste incinerator which may cross multiple counties or census tracts. These geographic boundaries are used to determine the number of cancer cases as they relate to the total population in this predefined area. It is possible to create or obscure a cluster inadvertently by modifying the area of interest.
- **Over a period of time**: The time frame used to establish the beginning and end dates for analysis. The time period chosen for analysis will affect both the total cases observed and the calculation of the expected incidence of cancer in the population.

It is possible that not every unusual pattern will meet the definition of a cluster as described above. However, unusual patterns that meet some of the criteria and also have plausible environmental concerns still warrant further evaluation or assessment. For example, many of the same cancer cases may be present but may be dependent upon a factor such as a water distribution system rather than a traditional boundary like a census tract or county.

With the advent of spatial statistics new approaches to determining if the probability of a spatial pattern is likely, locating and quantifying the strength of spatial associations, and examining possible relationships between a focused location and event occurrence are possible. Technical information about the application of spatial and temporal methods are provided in <u>Appendix B</u>. Unusual patterns and clusters are described in <u>Phase 2</u>.

Limitations Associated with the Investigation of Unusual Patterns of Cancer

Because cancer as a group of diseases is common, cases might appear to occur atypically within a community. As the U.S. population ages, and as cancer survival rates continue to improve, in any given community, many residents will have had some type of cancer, thus adding to the perception of excess cancer cases in a community. Multiple factors affect the likelihood of developing cancer, including age, genetic factors, and lifestyle behaviors.⁹ An excess of observed cancer cases within a given population

may occur as a result of statistical fluctuation and random chance and may also occur without a discernible cause,^{10,11} given:

- Many types of cancer vary in etiologies, predisposing factors, target organs, and rates of occurrence.
- Cancers often are caused by a combination of factors that interact in ways that are not fully understood.
- For the majority of adult cancers, the long latency period (i.e., the time between exposure to a causal agent and the first appearance of symptoms and signs) complicates attempts to associate cancers occurring at a given time in a community with local environmental contamination. Often decades intervene between the exposures that initiate and promote the cancer process and the development of clinically detectable disease.¹²
- Population mobility can also impact the ability to optimally determine the impact of environmental exposures on disease occurrence.

Although the causes of many cancers are unknown, some causal relationships have been shown between environmental exposures and development of cancer in specific organs (e.g., inhalation of asbestos and mesothelioma).¹³ According to inputs received for these guidelines, health departments respond to inquiries that typically stem from concerns that are predominately environmental. These guidelines encourage the exploration of environmental concerns as further described in <u>Phase 2</u>.

Recent Cancer Cluster Inquiries and Investigations

The STLT survey asked health agencies to estimate the number of inquiries they receive about excess cancer in the last 7 years (2013–2019). Based on the survey results, 53% of STLT agencies received 1–5 inquiries each year, 23% received 6–10 inquiries, 15% received 11–25 inquiries, and 6% received more than 25 each year (note: Two agencies reported that they did not know how many inquiries they received). STLT agencies received inquiries most often from individual residents, physicians and healthcare providers, and community advocacy groups. More information from the STLT survey can be found in the <u>report</u>.

CDC/ATSDR also conducted a comprehensive literature review to identify published studies investigating non-occupational or non-disaster potential cancer clusters in the United States within the last 10 years (January 1, 2010–April 8, 2020). Manuscripts reviewed discussed epidemiologic investigations of cancer clusters and/or elevated cancer incidence in communities.¹⁴⁻²³ Most investigations were prompted by a suspected environmental exposure. A brief summary of the articles is provided below.

Overall, the findings revealed the following:

- The populations within these investigations varied in size, age group, and by cancer types studied.
- Ecological study designs were most often implemented, followed by case-control and crosssectional study designs.
- Cancer registry data were used for cancer outcome data in the majority of studies; alternately, some studies used medical records as the source of cancer outcome data.
- Potential exposures were ascertained using a variety of methods including surveys, environmental sampling, biological sampling, interviews, surrogate exposures (e.g., using the distance from a nuclear power plant to a ZIP Code as a proxy for individual exposure¹⁴), and preexisting data from the Environmental Protection Agency and/or state health departments.

- The majority of studies used geospatial methods to identify spatial patterns or to generate standardized incidence ratio maps.
- Results of the studies varied. While some were unable to identify associations between cancer and environmental exposures,^{14–16} several demonstrated statistically significant associations, with noted limitations.^{17–23}

From this literature review, several articles reported a statistically significant association between the specified cancer and the exposure measure of interest but cited some limitations with interpreting the data. Of note, in epidemiology an association does not equate to causation. Many of these limitations are inherent to an ecological study design (see <u>Phase 3</u> for more details). Limitations include the inability to measure the exact exposure biologically and instead relying on proximity to sites as an opportunity for exposure, the inability to measure lifestyle or behavioral risk factors that are associated with increased cancer risk, and challenges with modeling water or air movements that impact potential exposures.

Recognizing that the work of state health partners may be released as reports and not as published literature, a search of the gray literature was conducted to supplement the articles identified in the peer-reviewed literature. These reports aligned with feedback from the STLT and community focus groups and provided information relative to techniques and methodologies being used across public health agencies.

Proactive Evaluation and Routine Monitoring of Cancer Data

Evaluating unusual patterns of cancers most commonly begins with an inquiry originating outside of a STLT partner organization and mostly from community concerns. While it is important for communities to be able to identify concerns and bring them to health departments, STLT partners have access to cancer data that can be evaluated in a proactive manner. Based on STLT survey feedback, about half of the responding public health agencies analyze cancer incidence data on a routine basis to proactively look for geographic areas with elevated cancer rates. Therefore, in addition to describing responsive approaches for addressing concerns raised by communities, the guidelines encourage proactive evaluation of cancer registry data to monitor cancer trends and identify unusual patterns.

The proactive evaluation of cancer registry data is consistent with the <u>10 Essential Public Health Services</u> (<u>EPHS</u>) by sustaining an ongoing understanding of health in the jurisdiction through the collection, monitoring, and analysis of health data and other factors to identify threats, patterns, and emerging issues, notably with an emphasis on disproportionately affected populations.^{24,25} State resources may limit or impact the frequency for which state health departments have capacity to do proactive monitoring or carry out routine monitoring. Further, geographic areas with small populations and selection of geographic boundaries may impact the frequency with which this type of monitoring may detect meaningful differences. Figure 2 outlines the enhanced process for evaluating patterns of cancer routinely and evaluating community inquiries about unusual patterns of cancer and environmental concerns. More details associated with the process are provided later in this document.



Figure 2. Summary of the Revised Guidelines and Process

Strengthening Partnerships

All states have population-based cancer registries and conduct routine reviews of cancer incidence data. While cancer registry personnel (as data stewards) routinely review data, partnering with epidemiologists, statisticians, environmental health scientists, and other agency health officials who conduct community cancer investigations could promote the following:

- Awareness and attention to unusual patterns of cancer
- A more routine and robust evaluation of cancer data
- A more proactive (as opposed to responsive) approach to the evaluation of cancer data

State program organization and resources differ, and it may be useful to clarify roles with community members.

The Value of Making Cancer Rates Publicly Available

Strong partnerships between population-based cancer registries and other public health professionals can aid in addressing community concerns and questions about unusual patterns of cancer within certain geographic areas. One critical way to do this is for cancer registry, environmental health, and other staff members to work together to make sub-state level cancer rates publicly available. To supplement the annual review of cancer registry data, many states have provided data at a more geographically granular level, while using methods to preserve privacy and confidentiality, (e.g., county and census tract-level cancer rates) as part of the CDC Environmental Public Health Tracking Program.^{26,27} Other states may have differing state laws or regulations or do not have the same resources and expertise, and they may not be able to publish their cancer data similarly.

Evaluating Patterns of Cancer

Partnerships with cancer registry personnel and access to registry data enable state health officials to calculate cancer-specific crude and adjusted rates for predetermined geographic locales such as counties and census tracts. Health officials can use data available from state cancer registries to proactively evaluate and routinely monitor estimates of expected rates for cancers and explore how the rates compare to what is observed, which is known as calculating a standardized incidence ratio (SIR).

The SIR is an estimate of the observed cancers in a population compared to what might be expected if the population had the same cancer experience as some larger comparison population, such as the state as a whole.²⁸ Age-adjusted county rates can generally be compared to the same cancer-specific, age-adjusted rate estimated for that state.^{29,30} Appendix A further discusses considerations for calculating the SIR and for reference populations. CDC's <u>National Environmental Public Health Tracking Program</u> publishes county-level cancer rates and counts as well as standardized incidence ratios on their <u>Tracking Network Data Explorer</u>.³¹ Having these data readily available may allow states to proactively evaluate and routinely monitor potential issues that may warrant further assessment. Additionally, the <u>Tracking Network Data Explorer</u> also publishes environmental data facilitating further exploration of potential risk factors, especially when resources to collect new data may be limited. If resources are available, <u>Phase 2</u> and the appendices of this document describe additional analytical methods for consideration.

If the observed number of cases is the same as the expected number of cases, the value of an SIR is 1.0, sometimes multiplied by 100 for presentation. The interpretation of the SIR is not straightforward. For routine evaluation, SIRs that deviate from 1.0 (or 100) may be examined further, with consideration of the confidence intervals (see <u>Appendix A</u> for additional guidance). In addition to the SIR, programs may consider visualization methods and techniques to examine cancer rates relative to the distribution of

population characteristics and/or potential environmental risk factors.³² Programs may apply spatial, temporal, or spatiotemporal methods designed to identify unusual distributions or unusual patterns to evaluate the distribution of cancers either in supplement to, or in parallel with, routine evaluation of the SIR (see <u>Appendices A</u> & <u>B</u> for more details).

Determining the Need for Criteria Evaluation

If an unusual cancer pattern is identified, STLT programs responsible for proactive evaluation and routine monitoring of cancer rates should actively seek out other internal partners as appropriate (such as cancer registry personnel, environmental public health programs, or cancer control programs) to discuss findings, gather additional data, and develop a follow-up plan if warranted. Programs should consider factors in the geographic areas where an unusual pattern was identified to determine steps in further assessment. For example, there may be times when cancer control programs have enhanced recommended cancer screening efforts in an area resulting in higher rates of a particular cancer. Other risk factors such as smoking, physical activity, and nutrition can affect cancer incidence in a community.⁹ In other cases, small numbers may limit the interpretability of the findings and thus ongoing routine monitoring to evaluate the pattern over time is optimal without the need for more immediate further evaluation. However, in some instances, patterns may suggest the need for further evaluation and the use of the <u>10-criteria assessment tool</u> can be utilized (referenced in Phase 2: Assessment of Criteria). Limitations associated with resources and data availability (for example, frequency of analysis, migration of population, choice of geographic boundaries, or changes in other risk factors) may impact findings.

Processes should be in place in advance to inform communities when an unusual pattern is observed and further assessment is warranted. Working with the agency's communications team to discuss SIR interpretations and messaging is an important step. Resource materials can be found on the <u>Resources</u> <u>and Tools</u> webpage. Community discussions about how to move forward should consider specific community needs (e.g., language and other cultural factors). Oftentimes local health officials are aware of community leaders in their jurisdiction who might serve as a good partner and resource.

Additional Data Sources

Additional data sources may provide more timely information on cancer patterns. Mortality data may be useful as a supplemental data source to the cancer registry data. State vital statistics registries provide access to cancer mortality data.³³ Review of mortality data may be particularly helpful in addressing or understanding issues associated with disease burden or issues related to health equity such as differential access to care. In addition, evaluating mortality data along with cancer incidence data may provide insights regarding potential elevations in cancer that warrant further evaluation.

Electronic health record (EHR) data are becoming more readily available and may serve as an additional data resource in the future. EHR data may provide access to timelier data that are able to reflect more real-time reporting of cancer data. However, evaluations of the strengths and limitations of EHR as surveillance tools may need to be addressed before these data are used routinely. Data modernization activities at CDC are currently reviewing the feasibility of more routine usage of EHR data.

Responding to Community Concerns about Unusual Patterns of Cancer

STLT health officials often receive inquiries from the public about cancer occurrence within neighborhoods or communities. Community members may contact the health department with

concerns about local environmental conditions that may or may not be related to the cancer(s) of concern. Initial contact with the person making the inquiry is a critical opportunity to understand their concerns. At this early stage, listening skills are paramount to establish trust. This early interaction also allows the health official and community member to explore optimal community engagement strategies. In some cases, the inquirer is reaching out to the health department to provide information and to seek information on the pattern of a particular cancer in a community, often due to a recent cancer diagnosis in a family member or friend. In these situations, the health official can provide information directly over the phone or through email communication. In other situations, the inquirer may be seeking information on behalf of the community at large or a neighborhood or other community-based organization. Gathering additional information will likely be necessary.

Communicating with and Engaging Communities

According to the American Cancer Society more than 1,000 suspected cancer clusters are reported to state health departments within the United States each year.^{10,34} Although the specifics of each inquiry may vary, STLT public health agencies should be prepared for these events.

Due to limits of epidemiologic and statistical methods, many investigations of unusual patterns of cancer will be unable to establish a relationship between a specific environmental exposure and a health outcome,¹⁰ and in some cases, there may be no relationship. This presents communication and community engagement challenges. Discussion of challenges at the onset of community engagement may enhance community understanding of scientific issues, including limitations upon which decisions are based.^{7,35} As previously mentioned, a review of the roles and responsibilities of organizational units may also be helpful in discussions with community members. Establishing clear and ongoing communication channels about activities and challenges associated with the evaluation of unusual patterns of cancer and environmental concerns is important.

Establishing and Maintaining Trust

Generally, early interactions with a health official will determine the level of trust and credibility a community member may have throughout the assessment of health and environmental concerns. Establishing and maintaining trust throughout an inquiry depends on the following:

- Listening to and understanding community concerns
- Ensuring equitable access to information
- Involving community members in the decision-making process

Different inquiries will require varying levels of community engagement. In many cases, an inquiry may satisfactorily end after an initial conversation with the concerned inquirer. The inputs received as part of the updates to the guidelines also highlighted the need for trust between communities and health departments investigating community concerns about cancer.

Developing Communication Plans

STLT public health agencies can use cancer inquiries as a broader opportunity to 1) engage with the communities they serve, and 2) inform community efforts to implement policies, plans, and laws that impact health (including the removal of environmental burdens). Successful cancer investigations should aim for optimal community engagement and participation to build trust in the public health system.

To accomplish this, public health agencies can develop a cancer and environmental health communication plan and integrate risk communication principles throughout all steps of an inquiry. The

plan should be clear and establish roles of health department personnel, including, but not limited to, who will lead the further assessment of data and who will be the point of contact for community members who are seeking information about the progress of the inquiry. Additionally, communications staff members can assist with disseminating information through social media and other established communication channels.

Using the Guidelines and Related Tools

This document provides suggestions for enhancing communication throughout the various phases of responding to community concerns about unusual patterns of cancer. The 2013 Guidelines included a communication appendix encouraging proactive communication, community involvement, and transparency. In 2013, the National Public Health Information Coalition and CDC published a set of accompanying tools for state health departments to assist in engaging with communities. As with other tools and templates being developed, updates to the communication tools will be available on the <u>Resources and Tools</u> webpage. These tools can be used or adapted by STLT public health agencies to assist in their response. Additional resources are also provided in CDC's Crisis and Emergency Risk Communication <u>manual</u> and on ATSDR's website, including the <u>Community Stress Resource Center</u> and the <u>Community Engagement Playbook</u>.

Phased Approach to Respond to Community Inquiries

A phased approach to communicating with and engaging communities will help with the following:

- Initiating lines of communication with the inquirer and community members
- Examining data and criteria aimed at evaluating the occurrence of cancer
- Exploring further epidemiologic studies

Information about the phased approach is provided in the sections below, and additional details can be found in the Appendices.

Phase 1: Initiating Lines of Communication

The following section describes the information to collect (from the inquirer) and evaluate (using a decision-making template and other information). Record the inquirer's information in a standard intake form to log when a call or email is first received. The intake form helps document if this is the first time the person is calling, if the geographic area or cancer(s) of concern has been mentioned previously, and if there are multiple people raising concerns about the same geographic area or cancer type(s).

The Cancer Inquiry Intake Form can be used to gather the following key information:

- Inquirer information: Name, residential address, email address, telephone number, length of residence at current location, and organization affiliation (if any)
- Inquirer information about the patterns of cancer: Types of cancer and number of cases of each type, age at diagnosis of people with cancer, geographic area of concern, time period over which cancers were diagnosed, and how the inquirer learned about concerns about cancer patterns
- **Other information**: Any specific environmental concerns, other risk factors (e.g., occupation, behavioral risk factors, and family history of cancer), concerns in the affected area (e.g., the likely period of environmental contaminant exposures)

• **Important reminders**: If the inquirer requests anonymity, you should comply. But explain that the inability to follow up with the caller might hinder further investigation. Keep in mind that the inquirer might not have information to differentiate between primary site and metastatic cancers and will most likely not be aware of all cases of cancer in the area or during the time frame of concern.

Work with the inquirer to fully understand their range of concerns. In many cases the concerns associated with cancer may be prompted by other factors that warrant separate and/or related follow up (e.g., the presence of environmental hazards within a neighborhood or community). The Cancer Inquiry Intake Form is available upon request under the forms section of the <u>Resources and Tools</u> webpage. States may elect to share information from the form (excluding personally identifiable information) with NCEH's Health Studies Section. Sharing this information may allow for evaluation of any potential regional or national trends requiring follow up and may allow federal officials to report the number of community cancer inquiries occurring nationally.

Establish Points of Contact

For successful engagement it is important to establish points of contact at the health agency (agency point of contact, aPOC) and within the community (community point of contact, cPOC). CDC/ASTDR recommends the following when engaging with a cPOC:

- Establish the communication process (e.g., email, phone contact, or some other communication channel) as well as the time frame for future contact.
- Determine the primary cPOC and gather that individual's contact information. The cPOC may be the inquirer. Alternatively, another individual(s) identified by the inquirer may serve as the cPOC if they are viewed as a trusted representative of the inquirer and/or the community.

The aPOC should have strong empathy skills and experience in cancer epidemiology and/or experience in environmental science. It is the responsibility of the aPOC to:

- Provide an estimated timeline of when the aPOC will re-contact the inquirer/cPOC.
- Listen to the inquirer and ask questions. Don't dismiss the inquiry before gathering information.
- Log and record all actions taken regarding the inquiry.
- Relay information about what is being done about the inquiry to the inquirer. This communication should be open, transparent, and thorough.

CDC/ATSDR further encourages establishing a team of colleagues to help address concerns over cancer patterns prior to receiving inquiries. The aPOC can facilitate the creation of a team by:

- Reaching out to collaborators to plan initial discussions about the cancer inquiry. Collaborators could include other staff members within the health department (i.e., chronic disease and cancer control program personnel, environmental health practitioners, cancer registry workers, health educators, and geospatial specialists) and potentially other health agencies such as local health jurisdictions, tribal health agencies, etc.
- Reaching out to the state environmental regulatory agency if the inquiry is primarily regarding an environmental contaminant.
- Requesting technical assistance, if necessary. The following groups may provide or help coordinate technical assistance:
 - CDC/NCEH Health Studies Section

- ATSDR Office of Community Health Hazard Assessment, including regional staff members
- Regional Pediatric Environmental Health Specialty Units (PEHSUs)

As mentioned in the <u>proactive evaluation</u> section, a similar approach can be considered when deciding to move to <u>Phase 2</u>. Phase 2 is meant to build on the information gathered in Phase 1. Oftentimes interactions with the community will end with providing educational materials about risk factors for the cancer(s) of concern or information about the occurrence of the cancer(s) in the community. Pre-developed materials or review of data from cancer registries or on the <u>Tracking Network Data Explorer</u> can help provide guidance and education for the specific request and can help determine the need for continued assessment. However, some situations may suggest the need for further evaluation. Methods for reviewing data are further described in <u>Phase 2</u>.

Phase 2: Criteria to Determine Continued Assessment of a Report of an Unusual Pattern of Cancer

This section outlines the process for reviewing data and criteria for decision making to determine continued assessment. As described previously, population mobility, historic opportunities for exposure, and other factors may limit analyses and interpretation of data. Other important considerations are presented later in this section.

The following criteria are meant to assess the cancer(s) of concern and/or related environmental risk factors. These criteria promote further assessment of unusual patterns of cancer that may not always meet the formal definition of a cancer cluster. The form below (Figure 3) is included on the <u>Resources</u> and <u>Tools</u> webpage and can be used as a decision-making guide for assessing the criteria. A discussion on how to evaluate the criteria follows. Resources and capacity may dictate the extent to which the criteria can be fully evaluated.

Figure 3. Decision Making Form

Section 1: Considering the number of cancer cases and the rate of cancer in the area of concern

	CRITERIA	RESPONSE	i	SUGGESTED ACTION/ FURTHER ASSESSMENT
2	1. For the cancer(s) of concern, is the observed number of than the expected number of cases?	of cases more No 🗆 Ye	es 🗆	
	 Is the difference (in cases or rates) between the area of the comparison area statistically significant? Is there an individual year or group of years responsib elevated rate suggesting a temporal cluster and/or ha that cancer increased over time? 	f interest and No Ye No ran Is the rate of No Ye	d es D es D	Consider additional mapping or geospatial methods; Consultation with other partners within health department
	4. Are the number or pattern of cancer deaths (as shown mortality/vital statistic data) elevated or unusual in the concern?	n in e area of No □ Y	es 🗆	Review screening, access to health care and other measures of potential health inequities
	 Considering the geographic distribution of cancer cas concentrated in any area suggesting a spatial cluster? Do the cancers of concern share similar causes/risk fac they elevated in the area of concern or neighboring ar of geopolitical boundaries)? 	No Constant and are reas (regardle No Constant)	es 🗆 ess es 🗆	Consultation with other partners within health department and/or environmental agency; Examine additional inputs such as environmental or other factors
Section 2	: Considering environmental risk factors			concern and examining other potential risk factors; Consultation with other partners within health department and/or environmental agency
	7. Has an environmental concern been raised as potenti related to the pattern of cancer in the area of concern	ally being ?		
	3. Is there a plausible pathway of exposure between the environmental contaminants and the cancer(s) of con disease etiology?	suspected cern in terms No Y	s of es 🗆	Consultation with other partners within health
	Does the scientific literature suggest that exposure to contaminants may play a role in the development of th concern?	environmen he cancers o No Y	ntal of Yes D	cepartment and/or environmental agency; Consider additional geospatial methods and analyses
Ø	consistent with the contaminant exposure timeframe	and is it e? No 🗆 Yo	es 🗆	

Proceeding based on Responses to Criteria

Use the following information below to determine next actions. A downloadable form can be on the found in <u>Resources and Tools</u> webpage.

If ALL answers to sections 1 and 2 above are "No"

- 1. No further assessment needed at this time.
- 2. Summarize collected information in a written report or letter; provide summary to the inquirer/cPOC. The summary should include the following:
 - Background information on patterns of cancer observed (rates and geography)
 - An explanation of how the agency investigated the inquiry about unusual patterns of cancer
 - A review of findings regarding the cancer(s) of concern
 - A discussion of risk factors for the cancer(s) mentioned in the original inquiry
 - Agency plans or next steps based on the findings
 - A note or reference about routine monitoring and follow up
- **3.** Continue routine monitoring as appropriate, and plan to include this cancer and area of concern in routine evaluation of cancer data (to determine if the pattern changes):
 - Conduct routine monitoring aimed at identifying unusual patterns of cancer using geospatial/statistical tools (and data that may be routinely available at geographic levels lower than the state as a whole).
 - Maintain the feedback loop with the original inquirer and establish procedures for future updates (e.g., making more geographically granular data available on the health department website).

If answer to question 1 is "Yes," AND answer to any other question in section 1 is "Yes"

Further assess the cancer pattern. This assessment may include consultation and/or referral to a cancer prevention and control program for consideration of intervention activities or additional information gathering such as a case series analysis, described more in <u>Phase 3</u>. Further assessment could also include defining the geographic area or time frame of concern using spatial and temporal methods.

If answer to any question in section 2 is "Yes"

Consider information from section 2 (environmental data and environmental risk factors) during the additional assessment and/or referral to, or collaboration with, another agency (e.g., the local water department, the state environmental regulatory agency, ATSDR).

In all of the scenarios presented above, the following actions should be considered:

- Communicate with the inquirer (about types of cancer and area of concern) to help raise cancer awareness and provide a state/local health official the opportunity to explain how cancer rates are calculated.
- Summarize the information from the decision template form (after completing Phase 2). This summary should describe the information evaluated and what type of follow up steps might be taken. The summary can also include next steps in terms of monitoring the pattern of the cancer(s) of interest in the area of concern to determine whether the pattern of cancer changes.
- Consider presenting the information in a community meeting or public availability session, prior to issuing any type of media release (if, for example, the inquiry was made on behalf of a neighborhood or organized group).

Considerations when Reviewing Data in Section 1

- Use the statistical significance of the SIR as part of the criteria discussed below to help determine next steps in the investigation. While statistical significance should not be the deciding factor, it does provide some measure of whether cancer seems to be occurring unusually in time, space, or both. Additional information for interpretation of results, such as the magnitude of the estimate and a discussion of confidence intervals, is provided in <u>Appendix A</u>.
- Consider examining other factors such as access to care or recommended cancer screening rates if an observed cancer rate is lower than expected.
- Consider reviewing the distribution of diagnoses by characteristics such as age, sex, and histology (cell type) compared to national and state distributions, which may highlight important differences for review.
- Look at incident cases for each year (if possible, for the cancer type) within the 5- or 10-year period used to calculate the SIR or standardized mortality ratio (SMR) to determine the potential for a temporal pattern. For example, are the majority of cases within the 5- or 10- year time period occurring within a 1- or 2-year part of that overall period? This type of focused evaluation of a potential temporal pattern can also be instructive in better understanding the potential for some factor (or set of factors) to have played a role in cancer occurrence. Depending on the cancer(s) of concern and the geographic area, small case numbers can impact analyses. Some patterns observed in shorter time periods may be the result of other factors such as random fluctuation or population movement over time.
- Use mortality data to further determine patterns of cancer. In some cases, primary or secondary intervention activities by other parts of the health department could be considered. For example, if the incidence rate in the community is low, but the death rate is high for a particular cancer, this may suggest inequities in access to healthcare and/or environmental justice issues.
- Evaluate the geographic distribution of cancer cases within the area of concern to determine the likelihood of a spatial cluster. Pre-defining the geographic boundaries for the area of interest and qualitative and quantitative evaluation of the data is important in this process. Consider limitations regarding population mobility and latency of specific cancers.
- Evaluate the pattern of cancers of concern in neighboring areas (e.g., census tracts or neighborhoods) and border communities within and across state lines. This may identify regional trends and patterns. This is of particular importance if an environmental concern is also expressed in the neighboring area. This approach provides an opportunity to evaluate geographic patterns that may emerge without reliance on geopolitical boundaries.
- When selecting comparison populations, ensure that areas that are similar demographically are not also similar in terms of environmental hazards and contamination. Ensuring such appropriate comparisons can help address issues of environmental justice and health equity. See <u>Appendix B</u> for more about spatial and temporal methods to quantitatively evaluate unusual patterns. Technical assistance can be requested from CDC/ATSDR if more guidance and expertise are needed.
- Data considerations discussed in the <u>proactive evaluation</u> section may also be useful in this phase.

Considerations when Reviewing Data in Section 2

- Collaborate with internal and external partners, as needed, if an environmental concern is
 identified or suggested. Collaborate with these partners to acquire or review environmental
 data. Remember, the community member/inquirer may provide useful information associated
 with environmental concerns, such as historic land use of the area or concerns about potential
 contamination related to former use of a property. Census data can indicate population changes
 over time, but the inquirer may also have qualitative, historic information relative to population
 change. This information on population change and land use can have significant impacts on
 decisions associated with the likelihood that exposure to environmental hazards might be
 associated with cancer occurrence, particularly as it relates to cancer latency/development
 periods as well as biologic plausibility.
- Consider the biologic plausibility of the cancer(s) of concern being associated with the environmental factors for investigatory purposes as well as for risk communication. Consideration of the possible exposure routes is a principal factor in understanding whether cancer and exposure to environmental agents are potentially connected. Responding to environmental concerns may be important even if the cancer patterns do not suggest a plausible relationship.

Other Considerations

- Community members may have a list of individuals diagnosed with cancer or a map presenting individual addresses. While health officials cannot publicly confirm whether individuals on such a list or map have cancer (due to patient confidentiality and privacy laws), nor can they use personally identifiable information (PII), some non-PII information can help identify the types of cancer(s) of concern as well as the time period and geographic area of interest. Cancer incidence data must be confirmed through the cancer registry data. Sharing information about confidentiality and privacy laws associated with individual health outcomes with the community may be useful.
- Periodically, community inquiries may involve concerns about unusual patterns of cancer(s) in a school, preschool, or daycare setting, which can involve both students and staff members. Work closely with school officials to determine the cancer(s) and environmental concerns reported, the population at risk, and the time frame during which the cancers were diagnosed. For concerns that include occupational populations (e.g., teachers and staff members), state and federal occupational health officials should be consulted. Consider whether community-level environmental factors or concerns are present and whether a community-based investigation approach is appropriate. If the school setting remains the focus, information about the total population at risk will be needed (specific to age and sex if possible) to calculate a cancer rate among the relevant population, but such information might not be available. Population and other sociodemographic data from the U.S. Department of Education's National Center for Education Statistics may be helpful. If population and case information is available, a similar approach to addressing community-based concerns about unusual patterns of cancer can be used for assessment in these settings.
- Collaborate with other partners as needed. As mentioned previously, have a plan to reach out to collaborators to discuss the cancer inquiry and data evaluation. Collaborators could include other staff members within the health department and potentially other health agencies such as local health jurisdictions or tribal health agencies. For example, concerns associated with

occupational exposures should be discussed with state and federal occupational health officials. PEHSU clinicians may offer information related to exposure risk reduction measures when possible and provide several resources and expertise related to children, expectant parents, and families. PEHSUs can provide technical environmental medicine expertise, advice on risk reduction activities, and can be a trusted voice in community engagement.

Communication Reminders

- Review with the inquirer what data was included in the assessment. When an SIR or SMR is calculated, describe how the numerator and the denominator are determined, and explain how these data are used to calculate an observed rate and an expected rate of cancer.
- Describe the process used to evaluate cancer patterns in a given area. Discuss why rates are generally calculated in 5- or 10-year intervals to enhance statistical stability due to the small number of annual events in smaller geographic areas.
- Explain how comparing cancer patterns across communities and/or counties is important.

Response Associated with a Need for Further Assessment

As mentioned above, a report should be prepared that summarizes all of the steps taken to evaluate the information and concerns initially reported and why further assessment is advised. The report should include the following:

- Description of the results from the <u>10-criteria evaluation form</u> to determine what further actions are taken.
- Assessment of any environmental concerns that have been expressed and/or explored
- Clear description of next steps, if any
- An estimated time frame for when the inquirer might learn of new information

The report should also include the following information, as appropriate:

- If the next steps are associated with actions the responding program must undertake (e.g., a case series analysis, case-control study, etc.), then describe the actions that would be necessary to undergo such an analysis.
- If the further assessment involves action by another program within the health agency, then include the program and a contact person.
- If the action(s) to be taken involve an agency external to the health department, then provide the agency, program name, and a point of contact.

Establishing Strong Relationships and Partnerships with the Community

When further assessment activities are warranted, develop and implement a community engagement plan. Developing a plan together with community partners to share information on a regular basis regarding cancer and environmental health investigations will enhance trust and credibility. Consider including the following people:

- Personnel within the health department with expertise in establishing strong relationships, such as public health nurses and/or social workers (i.e., to serve as aPOCs)
- Local medical professionals, such as PEHSU clinicians
- A trusted community member (i.e., to serve as a cPOC)

Phase 3: Considerations for Epidemiologic Studies

Feasibility assessment

The feasibility of designing and conducting an epidemiologic study is dependent upon a variety of factors. For that reason, a feasibility assessment should be conducted to determine whether it is practical to conduct a study that would provide meaningful answers. The feasibility assessment should address multiple issues, including, but not limited to, data availability, adequate sample size to detect meaningful differences or associations, staff capacity, and other resources. In addition, to support studies and investigations it may be important for STLT health departments to consider all sources of funding and resources that may be available to them, including funding at the federal and state or local level, as well as nontraditional sources of funding.

When it has been determined that an epidemiologic study is feasible, do the following:

- **Schedule meetings** to discuss the initial findings and proposed approach for further assessment with the initial inquirer and other community members.
- **Provide a detailed description of the next steps** for evaluation. These next steps should be based on summary findings from the analysis of the 10 criteria in <u>Phase 2</u>.
- **Develop a summary** that includes a rationale for continuing the investigation. For example, the assessment identified a potential spatial cluster or environmental factors that warrant further exploration.

Establish a Community Advisory Committee

A community advisory committee (CAC) can contribute valuable sources of information and liaise with other community members. A CAC can provide specific details on the community, including help with cultural sensitivities or knowledge of current and/or historical environmental concerns in the area. A CAC can serve as a communication link back to the community at large.

Open communication will be needed to set goals, establish timelines, and discuss other issues (e.g., possible study limitations) so that expectations are clear. As previously mentioned, it may be important to also discuss issues related to resource requirements and other barriers that may impact conducting an epidemiologic study. Every community is different; however, agencies may be able to work with some existing organizations (e.g., neighborhood or religious organizations) to establish a CAC.

CAC and other community members can provide important insight and assist investigations:

- Help promote participation in studies and conduct outreach
- Identify specific tasks for community members that would contribute to the success of the investigation
- Identify additional data sources within the community (e.g., local lists that may be maintained which would identify previous residents)
- Identify population mobility patterns and housing development considerations

Consider the Following for Study Design and Protocol Development

The following sections highlight the most important considerations for study design and protocol development. Consider developing a peer review committee with external partners to assess study design issues. Committee members should have a breadth of related skill sets in epidemiology, cancer,

biostatistics, toxicology, and environmental health. The final draft of the protocol should be shared with the CAC in advance of initiating the study.

Case Definition

Generate a formal case definition ahead of further analyses. Include the type of cancer, the population, the geographic area of concern, and the time period of interest. Review the study area and revise (if necessary) before starting additional analyses. For example, early assessments may have indicated that a particular contaminant was of concern and that more populations were found to be at potential risk for exposure to this contaminant. Thus, the study area would be expanded to include the other populations who were at potential risk for the exposure of concern.

Hypothesis

A hypothesis regarding cancer cases or potential environmental contaminants was likely already generated during the assessment phase. However, hypotheses can evolve during an investigation, particularly if a potential exposure source has not been identified.³⁰ Re-review and update hypotheses regarding the cancer cases and contaminant(s) of interest (i.e., based on observations within the assessment phase to formulate analyses a priori). The hypothesis helps to guide the collection of data, the analysis plan, and interpretation of results.

Study Population

Define the population of interest for the study. Ask the following questions to help define the study population as well as the time period of interest:

- How are the boundaries defined for the geographic area of interest?
- What are the characteristics of the population? Are there specific characteristics that are noted for the people with cancer (i.e., age group, race/ethnicity)?
- What is the latency period for the particular cancer(s) of interest? What years of residence would need to be included to reflect the latency/development period assumed for the cancer(s) of concern?
- How long have the residents lived in the area? What is the mobility and migration of former residents?
- Is there a potential for *in utero* exposures for the cancer(s) of concern based on where the mother lived during pregnancy?

Latency

Latency and change of residence add to the complexity of these investigations. Because residential history data are generally not available, collecting such data is critical as part of any epidemiologic study. Given the long latency period associated with cancers in adults, behaviors and exposures that might have contributed to the development of cancer in a person typically occur years to decades before the diagnosis. For example, malignant mesothelioma, a tumor of the lining of the lung, is associated with asbestos exposure, and the latency period between first exposure to asbestos and death from mesothelioma is often 30 years or longer.³⁶

Latency in an epidemiologic investigation influences the exposure period relevant to the investigation. For example, if a person with cancer did not live in the suspected area of cancer concern during the relevant exposure period, then that person's cancer would not likely be related to an exposure in the area of concern. Conversely, the latency period might limit the ability to detect unusual patterns of cancer or identify cancers related to an environmental exposure that occurred in the past. In a mobile population, patterns resulting from an environmental contamination occurring years or even decades earlier might go undetected because exposed residents may have moved away from the community before the cancer developed. Thus, as persons move in and out of different communities, their cumulative exposure profile will change.

Because childhood cancers generally have shorter latency periods than cancers in adults, changes of residence might be less of an issue in the investigation of unusual patterns of childhood cancers. However, childhood cancer investigations may have the same limitations as adult counterparts. For example, in one California study of 380 children with a diagnosis of leukemia, approximately 65% of the study participants changed residence between birth and diagnosis,³⁷ indicating that even among cancers with short latency periods, migration might be an important factor. Account for latency when designing any additional analyses or studies.

Additional environmental data

If additional environmental data are needed, partner with state or local environmental regulatory agencies. ATSDR, including the regional offices, can also provide technical assistance, such as review of environmental sampling plans. Outline the types of sampling needed and resources available or necessary to conduct such sampling. Also, consider the following:

- Potential sources and routes of exposure (e.g., through air inhalation, water ingestion, in utero)
- Contaminant transport (e.g., if exposure occurs via ambient air, meteorological factors such as wind direction and speed are important)
- Other contributing sources of exposure
- Boundaries of potential spread/movement (important to understand the potential at-risk population)
- Any prior or ongoing remediation or reduction activities related to the environmental concern of interest
- Role of participating agencies in data collection and identification of resources to support the collection of environmental data.

Existing health data for case finding

Primarily, cases of cancer among the study population are identified from a state's cancer registry, using the case definition. Consider multiple existing data sources for use to help identify cases. Forming partnerships with health information exchange or network entities may help with identifying other existing data sources. For additional support and guidance, CDC/ATSDR can provide technical assistance.

Contributing risk factors

An environmental factor may have been identified as a potential risk factor for the cancer of interest; however, cancers may be caused by several different risk factors or through multiple causal mechanisms.⁸ Review additional risk factors for the type(s) of cancer under investigation, such as social determinants of health, behavioral risks, occupational exposures, and in some cases genetic factors.

Types of Epidemiologic Studies to Consider

Methods used in environmental epidemiology are observational, not experimental. This makes the process of identifying a causative agent more difficult because researchers may not have access to

information about other exposures or other variables that can create bias in the analysis.^{29,30,38} However, additional studies can potentially help make inferences about cancer cases and potential associations. Consider the following types of descriptive or analytical studies:

- **Case-series study**: A case-series study is a descriptive analysis of persons with a similar cancer diagnosis. This study can be particularly helpful when there are small numbers of cases and it is not feasible to pursue other studies (e.g., statistical challenges associated with a small number of individuals diagnosed with the disease). Case-series studies are often designed to collect more information about each person to identify any commonalities. For these studies, identify as many relevant cases as possible to avoid selection bias. Depending on the findings, a further analytical study may be possible or warranted (see case-control or cohort below).
- Ecological study: An ecological study compares aggregated environmental data to aggregated cancer data to examine general associations. Exposures and outcomes are generally grouped to a geographic area, such as a census tract, for comparison. Individual exposures are not included in an ecological analysis. Ecological studies are most often done initially to explore potential associations but alone cannot determine causality. Epidemiologists must use caution when interpreting this type of analysis because the association with a particular environmental contaminant might not be true for individual cases, especially if there is heterogeneous distribution of the exposure over the geographic area. The related bias is known as ecological inference fallacy and could result in exposure misclassification.
- **Cross-sectional study**: A cross-sectional study is another descriptive study that measures health outcomes and exposure factors during a specific point in time. This type of study is helpful in describing the frequency of different characteristics in a study population during the time frame of interest. However, it may not be the ideal study design for investigating unusual patterns of cancer because this type of study design only looks at data distributions in a specific time frame, and temporal patterns cannot be established. In instances when biomarker data are available, a cross-sectional study may provide insights about key exposures among the population.
- **Case-control study**: Consider a case-control study when the etiology of the cancer is unknown. This type of analytical study can also be used to assess the association between cancer and a presumed exposure while being able to control for confounding factors. A case-control study collects information from cancer cases meeting the case-definition and controls within the same study area. Exposures and risk factors are compared between the two groups, for example using regression analysis methods. Case-control studies are suggested for rare cancer outcomes. Unlike the ecological study, case-control studies allow for the collection of individual-level data and risk factors to assess within the analyses. The primary disadvantages of a case-control study are the inability for individuals to recall historic events (e.g., exposures) and the difficulty of providing a direct estimate of risk. Risk is often estimated as an odds ratio, showing the odds for a particular cancer to have occurred given a particular exposure, compared to odds of the same cancer without the exposure. For this type of study, the sample size needed should be calculated ahead of time considering the power needed to detect statistical differences between the populations (Appendix A).
- **Cohort (retrospective or prospective)**: Consider a cohort study when the exposure source is known or being investigated. Select people who have varying levels of exposure for the study. Prospective cohort studies, while one of the strongest types of studies to examine exposure-

disease relationships, are very time consuming and expensive. Depending on the latency of the cancer(s) of concern, a prospective cohort study may need to be 10–20 years or longer to collect enough data for analyses. The length of time needed often must account for study attrition and thus require a very large sample size.

A retrospective cohort study may be feasible, but also is reliant on time-related information. For example, a cohort study may want to compare a population exposed to chemicals from Factory X, which was operating in the early 1990s. To establish a study cohort, a population within that community would have to have been in the study area ~30 years previously. Because of the length of time needed for these studies, some challenges may arise that need to be accounted for within the study design. For example, a community may have experienced a substantial percentage of movement or migration.

Also, as previously mentioned, the latency of the cancer will also need to be accounted for within the study design. For example, the average latency for mesothelioma is generally thought to be decades.³⁹ More recently, data from the World Trade Center Health Program suggests that the minimum latency for mesothelioma is about 11 years and the minimum latency for thyroid cancer is 2.5 years.⁸ Studies assessing these types of cancers would have to account for the number of years that specific types of cancers develop following exposures. Additionally, limitations exist with quantifying historic exposures for retrospective cohort studies.

Ongoing technical and scientific advancements in areas such as data science, analytic and geospatial methods, and cancer genomics may be available in the future (e.g., genomic research, gene-environment interaction).

Other Considerations for Your Study

When evaluating the feasibility of different epidemiologic studies, consider the following:

- **Funding**: Funding may be needed to help with the investigation. Seek state and federal opportunities to assist with funding the investigation or with providing technical assistance. In addition, academic partnerships may help to support the investigation.
- **Outreach**: For more robust analyses, reach out to other states to discuss case-finding and/or environmental sampling activities, specifically in neighboring states if suspected environmental contaminants cross state borders.
- **Communication**: Ultimately, the goal of an epidemiologic investigation of unusual patterns or excesses of cancer is to understand the potential relationship between environmental and other risk factors identified and observed cases of cancer. Some epidemiologic investigations have identified potential associations between certain cancers and risk factors including exposures to certain chemicals.^{40–42} However, methodological limitations and data limitations (such as unknown levels of exposure) often limit the ability to demonstrate that such relationships exist. Regardless of the outcome of an epidemiologic investigation, continuing to communicate with individuals most concerned about exposures and health outcomes is important.

CDC/ATSDR are available to provide technical assistance and guidance (<u>CCGuidelines@cdc.gov</u>). Additional resources for examining unusual patterns of cancer and environmental concerns are available on the <u>Resources and Tools</u> webpage. Acknowledgment List:

- CDC/NCEH/ATSDR Leadership Pamela Protzel Berman, William Cibulas
- CDC/ATSDR Internal Steering Committee -Johnni Daniel, Vivi Siegel, Nicole F. Dowling, Elizabeth Irvin, Jessica Rinsky, Sophia Chiu, Doug Trout, Tegan K. Boehmer
- Geospatial Research Team Caitlin Mertzlufft, Angela Werner, Liora Sahar, Marissa Grossman, Brian Lewis, D. Aaron Vinson, Frank Curriero, Trieste Musial, Michel Conn, Amir Mirsajedin
- ORISE Fellows Lauren Byrne, Diana Diaz
- Communications and Web Team Traci Augustosky, Preston Burt, Sarah Segerlind, Teresa Sims, Renee Leach, Kristen Dortch
- All those who provided input to the guideline revisions including NCEH/ATSDR Board of Scientific Counselors (sunset); Trevor Schaefer, Charlie Smith, and other stakeholder meeting participants and community members; STLT health officials; CSTE; ASTHO/SEHD; and the participants of the Expert Panel Forum.

Appendix A: Statistical Considerations

This section provides general guidance regarding epidemiologic and descriptive statistical methods most commonly used to assess occurrences of cancer. Frequencies, proportions, rates, and other descriptive statistics are useful first steps in evaluating the suspected unusual pattern of cancer. These statistics can be calculated by geographical location (e.g., census tracts) and by demographic variables such as age category, race, ethnicity, and sex. Comparisons can then be made across different stratifications using statistical summaries such as ratios.

Standardized Incidence Ratio

The standardized incidence ratio (SIR) is often used to assess whether there is an excess number of cancer cases, considering what is "expected" to occur within an area over time given existing knowledge of the type of cancer and the local population at risk. The SIR is a ratio of the number of observed cancer cases in the study population compared to the number that would be expected if the study population experienced the same cancer rates as a selected reference population. Typically, the state as a whole is used as a reference population. The equation is as follows:

$$SIR = \frac{Observed \ Cancer \ Cases \ (O)}{Expected \ Cancer \ Cases \ (E)}$$

Adjusting for Factors

The SIR can be adjusted for factors such as age, sex, race, or ethnicity, but it is most commonly adjusted for differences in age between two populations. In cancer analyses, adjusting for age is important because age is a risk factor for many cancers, and the population in an area of interest could be, on average, younger or older than the reference population.^{43,44} In these instances, comparing the crude counts or rates would present a biased comparison.

For more guidance, this measure is explained in many epidemiologic textbooks, sometimes under standardized mortality ratio, which uses the same method but measures mortality instead of incidence rates.^{29,30,45–49} Two ways are generally used to adjust via standardization, an indirect and a direct method. An example of one method is shown below, but a discussion of other methods is provided in several epidemiologic textbooks²⁹ and reference manuals.⁵⁰

An example is provided in the Table 1 below, adjusting for age groups. The second column, denoted with an "O," is the observed number of cases in the area of interest, which in this example is a particular county within the state. The third column shows the population totals for each age group within the county of interest, designated as "A." The state age-specific cancer rates are shown in the fourth column, denoted as "B." To get the expected number of cases in the fifth column, A and B must be multiplied for each row. The total observed cases and the total expected cases are then summarized.

Age group	Observed Number of Cases in County* (O)	County of Interest Population (A)	State Age-Specific Cancer Rate [†] (B)	Expected Cancer Cases (A x B= E)
40-49	50	20,000	0.001	20
50-59	150	23,000	0.007	161
60-69	200	25,000	0.010	250
70+	250	15,000	0.015	225
Total	650			656

Appendix A. Table 1. Age group specific expected cancer rate calculations and observed counts

*Number of cases in a specified time frame.

⁺ Number of cases in the state divided by the state population for the specified time frame. Rates are typically expressed per 100,000 or 1,000,000 population.

The number of observed cancer cases can then be compared to the expected. The SIR is calculated using the formula below.

$$SIR = \frac{Observed \ Cancer \ Cases \ (O)}{Expected \ Cancer \ Cases \ (E)}$$

$$SIR = \frac{650}{656} = 0.99$$

Confidence Intervals

A confidence interval (CI) is one of the most important statistics to be calculated, as it helps to provide understanding of both statistical significance and precision of the estimate. The narrower the confidence interval, the more precise the estimate.³⁰

A common way of calculating confidence intervals for the SIR is shown below³⁰:

95%
$$CI = \frac{(\sqrt{Observed} \pm 1.96/2)^2}{\text{Expected}}$$

Using the example above produces this result:

95%
$$CI = \frac{(\sqrt{650} \pm 1.96/2)^2}{656} = (0.92, 1.07)$$

If the confidence interval for the SIR includes 1.0, the SIR is not considered statistically significant. However, there are many considerations when using the SIR. Because the statistics can be impacted by small case counts, or the proportion of the population within an area of interest, and other factors, the significance of the SIR should not be used as the sole metric to determine further assessment in the investigation of unusual patterns of cancer. Additionally, in instances of a small sample, exact statistical methods, which are directly calculated from data probabilities such as a chi-square or Fisher's exact test, can be considered. These calculations can be performed using software such as R, Microsoft Excel, SAS, and STATA.⁴⁹ A few additional topics regarding the SIR are summarized below.

Reference Population

Decisions about the reference population should be made prior to calculating the SIR. The reference population used for the SIR could be people in the surrounding census tracts, other counties in the state, or the entire state. Selecting the appropriate reference population is dependent upon the hypothesis being tested and should be large enough to provide relatively stable reference rates. One issue to consider is the size of the study population relative to the reference population. If the study population is small relative to the overall state population, including the study population in the reference population calculation will not yield substantially different results. However, excluding the study population from the reference population may reduce bias. If the reference population is smaller than the state as a whole (such as another county), the reference population should be "similar" to the study population in terms of factors that could be confounders (like age distribution, socioeconomic status, and environmental exposures other than the exposure of interest). However, the reference population should not be selected to be similar to the study population in terms of the exposure of interest. Appropriate comparisons may also better address issues of environmental justice and health equity. Ultimately, careful consideration of the refence population is necessary since the choice can impact appropriate interpretation of findings and can introduce biases resulting in a decrease in estimate precision.

Limitations and Further Considerations for the SIR

One difficulty in community cancer investigations is that the population under study is generally a community or part of a community, leading to a relatively small number of individuals comprising the total population (e.g., small denominator for rate calculations). Small denominators frequently yield wide confidence intervals, meaning that estimates like the SIR may be imprecise.⁴⁵ Other methods, such as qualitative analyses or geospatial/spatial statistics methods, can provide further examination of the cancer and area of concern to better discern associations. Further epidemiologic studies may help calculate other statistics, such as logistic regression or Poisson regression. These methods are described in Appendix B. Other resources can provide additional guidance on use of p-values, confidence intervals, and statistical tests.^{29,30,49,51,52}

Alpha, Beta, and Statistical Power

Another important consideration in community cancer investigations is the types of errors that can occur during hypothesis testing and the related alpha, beta, and statistical power for the investigation. A type I error occurs when the null hypothesis (H_o) is rejected but actually true (e.g., concluding that there is a difference in cancer rates between the study population and the reference population when there is actually no difference). The probability of a type I error is often referred to as alpha or α .⁵³

 $\alpha = Probability(reject H_o | H_o is true)$

A type II error occurs when the null hypothesis is not rejected and it should have been (e.g., concluding that there is no difference in cancer rates when there actually is a difference). The probability of a type II error is often referred to as beta or β .

 β = Probability(do not reject H_o | H_o is false)

Power is the probability of rejecting the null hypothesis when the null hypothesis is actually false (e.g., concluding there is a difference in cancer rates between the study population and reference population when there actually is a difference). Power is equal to 1-beta. Power is related to the sample size of the study—the larger the sample size, the larger the power. Power is also related to several other factors including the following:

- The size of the effect (e.g., rate ratio or rate difference) to be detected
- The probability of incorrectly rejecting the null hypothesis (alpha)
- Other features related to the study design, such as the distribution and variability of the outcome measure

As with other epidemiologic analyses, in community cancer investigations, a power analysis can be conducted to estimate the minimum number of people (sample size) needed in a study for detection of an effect (e.g., rate ratio or rate difference) of a given size with a specified level of power (1-beta) and a specified probability of rejecting the null hypothesis when the null hypothesis is true (alpha), given an assumed distribution for the outcome. Typically, a power value of 0.8 (equivalent to a beta value of 0.2) and an alpha value of 0.05 are used. An alpha value of 0.05 corresponds to a 95% confidence interval. Selection of an alpha value larger than 0.05 (e.g., 0.10: 90% confidence interval) can increase the possibility of concluding that there is a difference when there is actually no difference (Type I error). Selection of a smaller alpha value (e.g., 0.01: 99% confidence interval) can decrease the possibility of that risk and is sometimes considered when many SIRs are computed. The rationale for doing this is that one would expect to see some statistically significant apparent associations just by chance. As the number of SIRs examined increases, the number of SIRs that will be statistically significant by chance alone also increases (if alpha is 0.05, then 5% of the results are expected to be statistically significant by chance alone). However, one may consider this fact when interpreting results, rather than using a lower alpha value.⁵⁴ Decreasing the alpha value used will also decrease power for detection of differences between the population of interest and the reference population.

In many investigations of suspected unusual patterns of cancer, the number of people in the study population is determined by factors that may prevent the selection of a sample size sufficient to detect statistically significant differences. In these situations, a power analysis can be used to estimate the power of the study for detecting a difference in rates of a given magnitude. This information can be used to decide if or what type of statistical analysis is appropriate. Therefore, the results of a power calculation can be informative regarding how best to move forward.

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Appendix B: Mapping and Spatiotemporal Methods

Geospatial Visualization and Analysis

Geographic information systems (GIS) can be useful for all stages of evaluating unusual patterns of cancer. GIS may be used as part of proactive evaluation of cancer registry data and during <u>Phase 2</u> assessments. Spatiotemporal regression and advanced spatial statistical methods are particularly useful for identifying and quantifying the relationships between risk factors and cancer cases during epidemiologic investigations (<u>Phase 3</u>). These processes are summarized in Figure 1.

Figure 1: GIS Activities Throughout the Examination of Unusual Patterns of Cancer and Environmental Concerns



Visualization, or mapping, can be used as an important communication tool to both internal and external stakeholders. As part of the routine evaluation of cancer data, maps can be shared with partners in programs such as comprehensive cancer control and environmental health for decision making. Additionally, maps can convey important information about the distribution of cases and potential environmental risk factors when engaging with the community.

Often, a first step in visualization and spatial analysis involves translating addresses collected as text in cancer registry data into coordinates that can be mapped. This process is known as geocoding, and the quality of the result is crucial as it is the basis for visualizations and analyses. Resources are available

that provide detailed descriptions of this process,^{55–57} and tools are available at no cost for health departments from the <u>National Cancer Institute</u> and the <u>North American Association of Central Cancer</u> <u>Registries (NAACCR) Geocoder</u>.

Cancer registries and state health agencies typically have criteria related to release of data for small geographic areas. Because of confidentiality and privacy concerns, some data cannot be released to the public, unless these concerns are addressed. For example, a map of a small geographic area that identifies the residences of cancer patients as points should not be made public.⁴³ Similarly, many health agencies are prohibited from publicly releasing a table for a small geographic area with a small population, since each table cell might have only a few cases and could be used to identify individuals.

Once data are geocoded, they can be mapped along with other geographic data, such as suspected environmental risk factors, for crude assessments of their proximity to the cases. Different spatial (e.g., census block, census tract, ZIP Code tabulation area, municipality, or county) or temporal scales (e.g., week, month, year, or several years) can be mapped to look for possible patterns. This practice is more useful when longer periods of time are under study, as well as when there are larger numbers of cases (e.g., >10 cases). Mapping and analyzing the data over space and time can help reveal whether changes in incidence or mortality statistics are observed and may suggest risk factors that warrant further consideration.

Varying the geographic scale or the geographic unit of aggregation can produce different patterns and results. This is known as the modifiable areal unit problem,^{58,59} which has also been identified relative to temporal aggregations.⁶⁰ Multiple methods have been proposed to account for these issues;^{61–63} a common solution is to use differing scales. In doing so, variations in results can be identified if they exist. Further discussion of GIS visualization techniques and methods for the analysis of cancer data are available in the published literature.^{57,64,65}

The following section provides basic information on the principles of clustering methods and statistical considerations when working with spatially structured data. The National Cancer Institute (NCI) provides a variety of methods and tools for analysis of cancer statistics. Some of the tools are more statistical in nature, such as tools to calculate incidence and death rates and trends (available in <u>SEER*Stat</u>), while other visualization and analysis tools are geospatially focused. Links to the tools and information for further exploration are available at <u>https://surveillance.cancer.gov/tools/</u>. In addition to these freely available tools, the sections below detail other spatial and statistical methods and software that can be used for these analyses.

Spatial and Temporal Clusters

Spatial and temporal clusters can be detected by a variety of techniques that evaluate whether similar features, values, or observations are "close" or in close proximity to one another. These techniques can be divided into global, local, and focused methods. A table with methods and associated applications for those categories is available in the <u>Supplemental Information for Appendix B</u>. The table is not meant to be a comprehensive review of applications but rather to provide initial guidance.

Global clustering statistics can be used to determine if there are patterns of clustering anywhere in the study area. Once clustering is deemed likely from global statistics, local clustering methods, including scan statistics, can help to identify clusters within the area of interest. It is worth noting that it is possible to detect statistically significant global clustering without evidence of local clustering and vice

versa.⁶⁶ In cases where there is a known point-source, focused tests can be considered. Regression analysis can then be used to understand the association between potential environmental risk factors and cases or to adjust for confounding factors such as latency in cases, mobility, and demographic variables (such as age and race). These methods are further described below, along with example use cases and locations of available software for analysis.

Global Clustering Methods

Global clustering statistics detect patterns of spatial clustering that occur anywhere in a study area. They do not identify where clusters occur, nor do they identify differences in spatial patterns within the area. One measure of global clustering is spatial autocorrelation, which is the degree of similarity of nearby features. Positive spatial autocorrelation means that features nearby one another have similar values, while negative autocorrelation signifies nearby features that have dissimilar values.

Commonly used methods for testing global clustering are Geary's C,⁶⁷ Moran's I,⁶⁸ and the Oden's Ipop,⁶⁹ which adjusts Moran's I for differences in population. Global clustering can also be assessed using the K-function (Ripley's) when point-level data are available.^{43,70} GeoDa⁺ and R⁺ packages are publicly available, and several global statistics are available within other proprietary software packages, such as <u>ClusterSeer</u>[®] ⁺ (BioMedware, Ann Arbor, MI), (see <u>Supplemental Information for Appendix B</u>).

Local Clustering Methods

Local clustering statistics, such as local indicators of spatial autocorrelation (LISA),⁷¹ identify the locations of clusters or spatial outliers. Some global clustering statistics have local clustering statistic counterparts such as global and local Moran's I statistics and the Besag-Newell R.⁷² Another statistic, Getis-Ord Gi*, identifies hot and cold spots based on where features with high (hot) or low (cold) values are in close proximity to one another. The Getis-Ord Gi* provides estimates of statistical significance while identifying the locations of hot and cold spots that are not confined to a specific shape.

Local versions of Moran's I and Geary's C are available for free within R[†] packages such as usdm and spdep.⁷³ Other programs also have Moran's I statistics and the Getis-Ord Gi* statistic, such as ArcGIS^{™ †} tools (Esri, Redlands, CA), ClusterSEER^{®†}, and GeoDa[†].⁷⁴

Spatial scan statistics can be used to scan a study region using a series of moving windows with increasing radii to identify areas where the observed cases included inside the window are greater than expected. This method can be expanded to incorporate time as an added dimension, allowing a scan for spatiotemporal clusters. To properly interpret the results of the spatial scan statistic, it is extremely important to identify the appropriate radius for the spatial scan window to avoid clusters that are too large or too small. Normally, the upper limit of the circle should not include more than 50 percent of the dataset or the study area.^{43,75} Additional parameter selection, such as time range and spatial scale within spatial scan statistics, can impact results.

One of the most popular scan statistics is Kulldorff's scan statistic for spatial, temporal, and space-time analysis,^{76,77} freely available within <u>SaTScan™</u> [†]software.⁷⁸ The SaTScan™ [†] software includes analyses for different data types including case counts,⁷⁷ rates,⁷⁹ case/control data,⁷⁷ and even survival data.⁸⁰ However, spatial and temporal clusters can appear in irregular shapes, which prompted Tango and Takahashi⁸¹ to develop a flexible space-time scan statistic, implemented in the <u>FleXScan</u>[†] software. The flexscan methodology is also available as an R[†] package, <u>rflexscan</u>. This package implements both Kulldorff's and Tango & Takahashi's scan statistics.

An alternative scan statistic is that proposed by Besag-Newell,⁸² which is useful for regional data with small population sizes. It is available in the free software <u>ClusterSeer</u>^{® †} This test gives results for both global and local clustering.

Focused Clustering Tests

A growing interest in recent years has been in the detection of clusters around a specific point-source, such as a single identifiable source of air, water, thermal, noise, or light pollution.⁸² These focused tests are usually designed to identify a particular spatial pattern of clustering around the point-source or specific geographic location. The location of the point-source of interest needs to be identified prior to the assessment, recognizing that different factors (meteorological, topographical, and others) can influence the spatial pattern of potential exposures from the point-source.⁸³ The size, shape, and scale of the analysis can also influence the results. For example, below are five focused cluster shapes and corresponding fitted models that can be considered⁸³:

- 1. **Distance Decline (DD):** A model where risk declines symmetrically in all directions with distance from the point-source
- 2. **Peaked Distance Decline (PDD)**: A model where risk peaks closest to the point-source and then declines with distance
- 3. **Direction (D):** A model characterizing increased risk in a specific angle/direction from the point-source
- 4. Distance Decline combined with Directional effect (DDIR)
- 5. Peaked Distance Decline combined with Directional effect (PDDIR)

Widely known focused cluster tests prove to have higher relative power for different models:

- 1. **Lawson-Waller Score Test:** This test provides robust results across different models. This score test is powerful against small deviations from the null in the direction of a specific alternative.^{84,85}
- 2. **Bithell's Linear Risk Score (LRS) Test:** This is a distance version used for DD, PDD; direction version used for D, DDIR, and PDDIR.⁸⁶
- 3. **Cuzick and Edwards' Test:** This test performs well for large sample sizes (N>500) and also often used for PDD, DDIR, and PDDIR.⁸⁷
- 4. **Stone's Maximum Likelihood Test:** This is used for DD.⁸⁸
- 5. **Tango's Focused Test:** This is used for DD.⁸⁹
- 6. Besag and Newell's Test: This is used for PDD.⁸²

Regression Analyses

Regression methods provide analyses and a set of tools that are complementary to cluster detection analysis. Regression analyses are commonly used in public health for two main reasons: 1) to predict an outcome, and 2) to understand the association between at least two variables.⁹⁰ For example, after identifying spatial clusters of cancer cases, it may be useful to understand the relationship between potential environmental exposures and the cancer of interest while controlling for demographic and behavioral factors associated with increased risk.^{91,92} Alternatively, it may be of interest to predict the

risk of a specific cancer across a wide geographic region if there are data on known environmental exposures.⁹²

Special considerations must be made when applying regression techniques to spatially structured data. Spatially structured data violate a key assumption of independence among observations due to inherent autocorrelation, where a given value is to some degree predicted by the values of its neighbors.^{43,93,94} General steps to overcome issues of spatial autocorrelation in regression, drawing primarily from Waller & Gotway⁴³ and Fotheringham & Rogerson⁹⁵, can be found in the <u>Supplemental Information for Appendix B</u>.

Comparison of Methods

The choice of a statistical cluster detection method should take into consideration the strengths and weaknesses of the methods. Several criteria can be considered, such as the type of data (e.g., point-level data or areal data), the ease of use and availability of data or software, the transparency of the methods employed in a particular software, statistical power of the method to detect the cluster of interest, and the desired output.⁸⁸ Multiple comparisons of methods and reviews of techniques have been published over the years, ^{67,88,96–104} and additional details and discussion can be found in the <u>Supplemental</u> Information for Appendix B.

Summary

Cluster detection and other advanced spatial analysis methods are available via proprietary and free applications. Such analysis often requires specialized knowledge about the data, appropriate use of the methods, and careful interpretation of the results. Specifically, the choice of which models to use depends on the type of data, the underlying assumptions based on the distribution of the data, and geospatial considerations such as the size of the study area, spatial scale of the data, aggregation, and masking. For example, results of analysis may greatly differ when implemented at the county or the census tract level, and different models should be implemented if both case and area-level risk factors are evaluated. Specific methods may also require additional considerations such as the type and size of the spatial scan window.

The results of the GIS and spatiotemporal analysis can be used internally for decision making, can inform actions, and can be used to communicate with the public. Therefore, collaborations with GIS professionals and spatial statisticians equipped with specialized skills can help to ensure proper methods are employed and interpretations of results are appropriate. If these experts are not available within the health agency, consultation and technical assistance from CDC/ATSDR's Geospatial Research Analysis and Services Program (GRASP) can be requested by emailing CCGuidelines@cdc.gov.

⁺ Software noted are examples of packages that are available freely or for purchase and do not represent an endorsement of any specific product by the Centers for Disease Control and Prevention or the Agency for Toxic Substances and Disease Registry.

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Appendix C. List of Acronyms

aPOC: Agency point of contact ASTHO: Association of State and Territorial Health Officials ATSDR: Agency for Toxic Substances and Disease Registry CAC: Community advisory committee **CDC:** Centers for Disease Control and Prevention **CSTE:** Council of State and Territorial Epidemiologists **cPOC:** Community point of contact EHR: Electronic health records **GIS:** Geographic information systems **GRASP:** Geospatial Research, Analysis, and Services Program NCEH: National Center for Environmental Health PEHSU: Pediatric Environmental Health Specialty Unit SEHD: State Environmental Health Directors SIR: Standardized incidence ratio SMR: Standardized mortality ratio **STLT:** State, tribal, local, and territorial

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